WEST VIRGINIA LEGISLATURE 2024 REGULAR SESSION

Introduced

House Bill 5284

By Delegate Worrell

[Introduced January 29, 2024; Referred to the

Committee on Health and Human Resources]

1 A BILL to amend and reenact §16-2D-2 and §16-2D-8 of the Code of West Virginia, 1931, as 2 amended, relating to removing personal care from the Certificate of Need definitions and 3 requirements. Be it enacted by the Legislature of West Virginia: ARTICLE 2D. CERTIFICATE OF NEED. §16-2D-2. Definitions. 1 As used in this article: 2 (1) "Affected person" means: 3 (A) The applicant; 4 (B) An agency or organization representing consumers; 5 (C) An individual residing within the geographic area but within this state served or to be 6 served by the applicant; 7 (D) An individual who regularly uses the health care facilities within that geographic area; 8 (E) A health care facility located within this state which provide services similar to the 9 services of the facility under review and which will be significantly affected by the proposed project; 10 (F) A health care facility located within this state which, before receipt by the authority of 11 the proposal being reviewed, has formally indicated an intention to provide similar services within 12 this state in the future; 13 (G) Third-party payors who reimburse health care facilities within this state; or 14 (H) An organization representing health care providers; 15 (2) "Ambulatory health care facility" means a facility that provides health services to 16 noninstitutionalized and nonhomebound persons on an outpatient basis; 17 (3) "Ambulatory surgical facility" means a facility not physically attached to a health care 18 facility that provides surgical treatment to patients not requiring hospitalization; 19 (4) "Applicant" means a person applying for a certificate of need, exemption or 20 determination of review;

21	(5) "Authority" means the West Virginia Health Care Authority as provided in §16-29B-1 <i>et</i>
22	seq. of this code;
23	(6) "Bed capacity" means the number of beds licensed to a health care facility or the
24	number of adult and pediatric beds permanently staffed and maintained for immediate use by
25	inpatients in patient rooms or wards in an unlicensed facility;
26	(7) "Behavioral health services" means services provided for the care and treatment of
27	persons with mental illness or developmental disabilities;
28	(8) "Birthing center" means a short-stay ambulatory health care facility designed for low-
29	risk births following normal uncomplicated pregnancy;
30	(9) "Campus" means the physical area immediately adjacent to the hospital's main
31	buildings, other areas, and structures that are not strictly contiguous to the main buildings, but are
32	located within 250 yards of the main buildings;
33	(10) "Capital expenditure" means:
34	(A) (i) An expenditure made by or on behalf of a health care facility, which:
35	(I) Under generally accepted accounting principles is not properly chargeable as an
36	expense of operation and maintenance; or
37	(II) Is made to obtain either by lease or comparable arrangement any facility or part thereof
38	or any equipment for a facility or part; and
39	(ii) (I) Exceeds the expenditure minimum;
40	(II) Is a substantial change to the bed capacity of the facility with respect to which the
41	expenditure is made; or
42	(III) Is a substantial change to the services of such facility;
43	(B) The transfer of equipment or facilities for less than fair market value if the transfer of the
44	equipment or facilities at fair market value would be subject to review; or
45	(C) A series of expenditures, if the sum total exceeds the expenditure minimum and if
46	determined by the authority to be a single capital expenditure subject to review. In making this

determination, the authority shall consider: Whether the expenditures are for components of a system which is required to accomplish a single purpose; or whether the expenditures are to be made within a two-year period within a single department such that they will constitute a significant modernization of the department.

- (11) "Charges" means the economic value established for accounting purposes of the goods and services a hospital provides for all classes of purchasers;
- (12) "Community mental health and intellectual disability facility" means a facility which provides comprehensive services and continuity of care as emergency, outpatient, partial hospitalization, inpatient or consultation and education for individuals with mental illness, intellectual disability;
 - (13) "Diagnostic imaging" means the use of radiology, ultrasound, and mammography;
- (14) "Drug and Alcohol Rehabilitation Services" means a medically or psychotherapeutically supervised process for assisting individuals through the processes of withdrawal from dependency on psychoactive substances;
- (15) "Expenditure minimum" means the cost of acquisition, improvement, expansion of any facility, equipment, or services including the cost of any studies, surveys, designs, plans, working drawings, specifications and other activities, including staff effort and consulting at and above \$ \$100 million;
- (16) "Health care facility" means a publicly or privately owned facility, agency or entity that offers or provides health services, whether a for-profit or nonprofit entity and whether or not licensed, or required to be licensed, in whole or in part;
- (17) "Health care provider" means a person authorized by law to provide professional health services in this state to an individual;
- (18) "Health services" means clinically related preventive, diagnostic, treatment or rehabilitative services:
 - (19) "Home health agency" means an organization primarily engaged in providing

73 professional nursing services either directly or through contract arrangements and at least one of the following services: 74 75 (A) Home health aide services; 76 (B) Physical therapy; 77 (C) Speech therapy: 78 (D) Occupational therapy: 79 (E) Nutritional services; or 80 (F) Medical social services to persons in their place of residence on a part-time or 81 intermittent basis. 82 (20) "Hospice" means a coordinated program of home and inpatient care provided directly 83 or through an agreement under the direction of a licensed hospice program which provides 84 palliative and supportive medical and other health services to terminally ill individuals and their 85 families. 86 (21) "Hospital" means a facility licensed pursuant to the provisions of §16-5B-1 et seq. of 87 this code and any acute care facility operated by the state government, that primarily provides 88 inpatient diagnostic, treatment or rehabilitative services to injured, disabled, or sick persons under 89 the supervision of physicians. 90 (22) "Hospital services" means services provided primarily to an inpatient to include, but 91 not be limited to, preventative, diagnostic, treatment, or rehabilitative services provided in various 92 departments on a hospital's campus; 93 (23) "Intermediate care facility" means an institution that provides health-related services 94 to individuals with conditions that require services above the level of room and board, but do not 95 require the degree of services provided in a hospital or skilled-nursing facility. 96 (24) "Inpatient" means a patient whose medical condition, safety, or health would be

significantly threatened if his or her care was provided in a less intense setting than a hospital. This

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patient stays in the hospital overnight.

(25) "Like equipment" means medical equipment in which functional and technological capabilities are similar to the equipment being replaced; and the replacement equipment is to be used for the same or similar diagnostic, therapeutic, or treatment purposes as currently in use; and it does not constitute a substantial change in health service or a proposed health service.

- (26) "Major medical equipment" means a single unit of medical equipment or a single system of components with related functions which is used for the provision of medical and other health services and costs in excess of the expenditure minimum. This term does not include medical equipment acquired by or on behalf of a clinical laboratory to provide clinical laboratory services if the clinical laboratory is independent of a physician's office and a hospital and it has been determined under Title XVIII of the Social Security Act to meet the requirements of paragraphs ten and eleven, Section 1861(s) of such act, Title 42 U.S.C. § 1395x. In determining whether medical equipment is major medical equipment, the cost of studies, surveys, designs, plans, working drawings, specifications and other activities essential to the acquisition of such equipment shall be included. If the equipment is acquired for less than fair market value, the term "cost" includes the fair market value.
- (27) "Medically underserved population" means the population of an area designated by the authority as having a shortage of a specific health service.
- (28) "Nonhealth-related project" means a capital expenditure for the benefit of patients, visitors, staff or employees of a health care facility and not directly related to health services offered by the health care facility.
- (29) "Offer" means the health care facility holds itself out as capable of providing, or as having the means to provide, specified health services.
- (30) "Opioid treatment program" means as that term is defined in §16-5Y-1 *et seq*. of this code.
- (31)"Person" means an individual, trust, estate, partnership, limited liability corporation, committee, corporation, governing body, association and other organizations such as joint-stock

125 companies and insurance companies, a state or a political subdivision or instrumentality thereof or any legal entity recognized by the state. 126 127 (32) "Personal care agency" means an entity that provides personal care services 128 approved by the Bureau of Medical Services. 129 (33) "Personal care services" means personal hygiene; dressing; feeding; nutrition; 130 environmental support and health-related tasks provided by a personal care agency 131 (34) (32) "Physician" means an individual who is licensed to practice allopathic medicine 132 by the Board of Medicine or licensed to practice osteopathic medicine by the Board of Osteopathic 133 Medicine. 134 (35) (33) "Proposed health service" means any service as described in §16-2D-8 of this 135 code. 136 (36) (34) "Purchaser" means an individual who is directly or indirectly responsible for 137 payment of patient care services rendered by a health care provider, but does not include third-138 party payers. 139 (37) (35) "Rates" means charges imposed by a health care facility for health services. 140 (38) (36) "Records" means accounts, books and other data related to health service costs at health care facilities subject to the provisions of this article which do not include privileged 141 142 medical information, individual personal data, confidential information, the disclosure of which is 143 prohibited by other provisions of this code and the laws enacted by the federal government, and 144 information, the disclosure of which would be an invasion of privacy. 145 (39) (37) "Rehabilitation facility" means an inpatient facility licensed in West Virginia 146 operated for the primary purpose of assisting in the rehabilitation of disabled persons through an 147 integrated program of medical and other services. 148 (40) (38) "Related organization" means an organization, whether publicly owned, 149 nonprofit, tax-exempt or for profit, related to a health care facility through common membership,

governing bodies, trustees, officers, stock ownership, family members, partners or limited

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partners, including, but not limited to, subsidiaries, foundations, related corporations and joint ventures. For the purposes of this subdivision "family members" means parents, children, brothers and sisters whether by the whole or half blood, spouse, ancestors, and lineal descendants.

- (41) (39) "Secretary" means the Secretary of the West Virginia Department of Health and Human Resources;
- (42) (40) "Skilled nursing facility" means an institution, or a distinct part of an institution, that primarily provides inpatient skilled nursing care and related services, or rehabilitation services, to injured, disabled or sick persons.
- (43) (41) "Standard" means a health service guideline developed by the authority and instituted under §16-2D-6 of this code.
- (44) (42) "State health plan" means a document prepared by the authority that sets forth a strategy for future health service needs in this state.
- (45) (43) "Substantial change to the bed capacity" of a health care facility means any change, associated with a capital expenditure, that increases or decreases the bed capacity or relocates beds from one physical facility or site to another, but does not include a change by which a health care facility reassigns existing beds.
 - (46) (44) "Substantial change to the health services" means:
- (A) The addition of a health service offered by or on behalf of the health care facility which was not offered by or on behalf of the facility within the 12-month period before the month in which the service was first offered; or
- (B) The termination of a health service offered by or on behalf of the facility but does not include the termination of ambulance service, wellness centers or programs, adult day care or respite care by acute care facilities.
- (47) (45) "Telehealth" means the use of electronic information and telecommunications technologies to support long-distance clinical health care, patient and professional health-related education, public health and health administration.

177	(48) (46) "Third-party payor" means an individual, person, corporation or government
178	entity responsible for payment for patient care services rendered by health care providers.
179	(49) (47) "To develop" means to undertake those activities which upon their completion will
180	result in the offer of a proposed health service or the incurring of a financial obligation in relation to
181	the offering of such a service.
	§16-2D-8. Proposed health services that require a certificate of need.
1	(a) Except as provided in §16-2D-9, §16-2D-10, and §16-2D-11 of this code, the following
2	proposed health services may not be acquired, offered, or developed within this state except upon
3	approval of and receipt of a certificate of need as provided by this article:
4	(1) The construction, development, acquisition, or other establishment of a health care
5	facility;
6	(2) The partial or total closure of a health care facility with which a capital expenditure is
7	associated;
8	(3) (A) An obligation for a capital expenditure incurred by or on behalf of a health care
9	facility in excess of the expenditure minimum; or
10	(B) An obligation for a capital expenditure incurred by a person to acquire a health care
11	facility.
12	(4) An obligation for a capital expenditure is considered to be incurred by or on behalf of a
13	health care facility:
14	(A) When a valid contract is entered into by or on behalf of the health care facility for the
15	construction, acquisition, lease, or financing of a capital asset;
16	(B) When the health care facility takes formal action to commit its own funds for a
17	construction project undertaken by the health care facility as its own contractor; or
18	(C) In the case of donated property, on the date on which the gift is completed under state
19	law.
20	(5) A substantial change to the bed capacity of a health care facility with which a capital

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21	expenditure is associated;
22	(6) The addition of ventilator services by a hospital;
23	(7) The elimination of health services previously offered on a regular basis by or on behalf
24	of a health care facility which is associated with a capital expenditure;
25	(8) (A) A substantial change to the bed capacity or health services offered by or on behalf
26	of a health care facility, whether or not the change is associated with a proposed capital
27	expenditure;
28	(B) If the change is associated with a previous capital expenditure for which a certificate of
29	need was issued; and
30	(C) If the change will occur within two years after the date the activity which was associated
31	with the previously approved capital expenditure was undertaken.
32	(9) The acquisition of major medical equipment;
33	(10) A substantial change in an approved health service for which a certificate of need is in
34	effect;
35	(11) An expansion of the service area for hospice or home health agency regardless of the
36	time period in which the expansion is contemplated or made; and
37	(12) The addition of health services offered by or on behalf of a health care facility which
38	were not offered on a regular basis by or on behalf of the health care facility within the 12-month
39	period prior to the time the services would be offered.
40	(b) The following health services are required to obtain a certificate of need regardless of
41	the minimum expenditure:
42	(1) Providing radiation therapy;
43	(2) Providing computed tomography;
44	(3) Providing positron emission tomography;
45	(4) Providing cardiac surgery;
46	(5) Providing fixed magnetic resonance imaging;

47	(6) Providing comprehensive medical rehabilitation;
48	(7) Establishing an ambulatory care center;
49	(8) Establishing an ambulatory surgical center;
50	(9) Providing diagnostic imaging;
51	(10) Providing cardiac catheterization services;
52	(11) Constructing, developing, acquiring, or establishing kidney disease treatment centers,
53	including freestanding hemodialysis units;
54	(12) Providing megavoltage radiation therapy;
55	(13) Providing surgical services;
56	(14) Establishing operating rooms;
57	(15) Adding acute care beds;
58	(16) Providing intellectual developmental disabilities services;
59	(17) Providing organ and tissue transplants;
60	(18) Establishing an intermediate care facility for individuals with intellectual disabilities;
61	(19) Providing inpatient services;
62	(20) Providing hospice services;
63	(21) Establishing a home health agency; <u>and</u>
64	(22) Providing personal care services; and
65	(23) (22) (A) Establishing no more than six four-bed transitional intermediate care facilities:
66	Provided, That none of the four-bed sites shall be within five miles of another or adjacent to
67	another behavioral health facility. This subdivision terminates upon the approval of the sixth four-
86	bed intermediate care facility.
69	(B) Only individuals living in more restrictive institutional settings, in similar settings
70	covered by state-only dollars, or at risk of being institutionalized will be given the choice to move,
71	and they will be placed on the Individuals with Intellectual and Developmental Disabilities (IDD)
72	Waiver Managed Enrollment List. Individuals already on the IDD Waiver Managed Enrollment List

who live in a hospital or are in an out-of-state placement will continue to progress toward homeand community-based waiver status and will also be considered for all other community-based options, including, but not limited to, specialized family care and personal care.

- (C) The department shall work to find the most integrated placement based upon an individualized assessment. Individuals already on the IDD waiver will not be considered for placement in the 24 new intermediate care beds.
- (D) A monitoring committee of not more than 10 members, including a designee of Mountain State Justice, a designee of Disability Rights of West Virginia, a designee of the Statewide Independent Living Council, two members or family of members of the IDD waiver, the Developmental Disabilities Council, the Commissioner of the Bureau of Health and Health Facilities, the Commissioner of the Bureau for Medical Services, and the Commissioner of the Bureau for Children and Families. The secretary of the department shall chair the first meeting of the committee at which time the members shall elect a chairperson. The monitoring committee shall provide guidance on the department's transitional plans for residents in the 24 intermediate care facility beds and monitor progress toward home- and community-based waiver status and/or utilizing other community-based options and securing the most integrated setting for each individual.
- (E) Any savings resulting from individuals moving from more expensive institutional care or out-of-state placements shall be reinvested into home- and community-based services for individuals with intellectual developmental disabilities.
- (c) A certificate of need previously approved under this article remains in effect unless revoked by the authority.

NOTE: The purpose of this bill is to remove personal care from the Certificate of Need requirements.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.